

Founded 1975 Executive Director Jason W. Brune

# **RESOURCE DEVELOPMENT COUNCIL**

Growing Alaska Through Responsible Resource Development

# **BREAKFAST MEETING**

Thursday, September 30, 2010

- 1. Call to order Tom Maloney, President
- 2. Self Introductions
- 3. Headtable Introductions
- 4. Staff Report Jason Brune, Executive Director
- 5. Program and Keynote Speaker:

# **Future Development in NPR-A**

Julia Dougan, Acting State Director

Bureau of Land Management

Next Meeting: Thursday, October 7<sup>th</sup> - *The Status of Sealaska's ANCSA Land Entitlement Legislation*, Jaeleen Araujo, Vice President and General Counsel, Sealaska, and Ron Wolfe, Natural Resource Manager, Sealaska

Please add my name to RDC's mailing list:

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2010-2011 Executive Committee Tom Maloney, President Phil Cochrane, Sr. Vice President L.F. "Len" Horst, Vice President Eric Fjelstad, Treasurer Steve Denton, Secretary Wendy Lindskoog, Past President Bob Berto Patty Bielawski Pat Carter Marilyn Crockett Jeff Foley Stan Foo Paul Glavinovich Wendy King Stephanie Madsen Lance Miller Dale Pittman Ethan Schutt Lorna Shaw John Shively Tiel Smith Jeanine St. John Scott Thorson Cam Toohey Directors Greg Baker Dave Benton Allen Bingham Dan Britton Dave Carey Dave Chaput Steve Connelly Bob Cox Allan Dolynny Paula Easley Ella Ede Brad Evans Joe Everhart Corri Feige Carol Fraser Dan Graham Chuck Greene Scott Habberstad Karl Hanneman **Rick Harris** Paul Henry Steve Hites Teresa Imm Bill Jeffress Mike Jungreis Frank Kelty Kip Knudson Thomas Krzewinski John Lau Linda Leary Jennifer Loten Tom Lovas Andy Mack John MacKinnon Mary McDowell Ron McPheters James Mery Denise Michels Hans Neidig Lisa Parker Judy Patrick Charlie Powers Ralph Samuels Keith Sanders Mary Sattler Danny Seybert Ken Sheffield Keith Silver John Sturgeon Dan Sullivan **Michael Terminel** Jan Trigg John Zager

Ex-Officio Members Senator Mark Begich Senator Lisa Murkowski Congressman Don Young Governor Sean Parnell **DATES:** The workshop will be held on August 12, 2010, from 8:30 a.m. to 4 p.m.

**ADDRESSES:** The workshop will be held at the Colorado Convention Center, 700 14th Street, Denver, Colorado 80202. Register online at: *http://www.doi.gov/ osdbu.* 

#### FOR FURTHER INFORMATION CONTACT:

Mark Oliver, Director, Office of Small and Disadvantaged Business Utilization, 1951 Constitution Ave., NW., MS–320 SIB, Washington, DC 20240, telephone 1–877–375–9927 (Toll-Free).

SUPPLEMENTARY INFORMATION: In accordance with the Small Business Act, as amended by Public Law 95-507, the Department has the responsibility to promote the use of small and small disadvantaged businesses for its acquisition of goods and services. The Department is proud of its accomplishments in meeting its business goals for small, small disadvantaged, 8(a), woman-owned, HUBZone, and service-disabled veteranowned businesses. In Fiscal Year 2009, the Department awarded 56 percent of its \$2.6 billion in contracts to small businesses.

This fiscal year, the Office of Small and Disadvantaged Business Utilization is reaching out to our internal stakeholders and the Department's small business community by conducting several vendor outreach workshops. The Department's presenters will focus on contracting and subcontracting opportunities and how small businesses can better market services and products. Over 3,000 small businesses have been targeted for this event. If you are a small business interested in working with the Department, we urge you to register online at: http://www.doi.gov/osdbu and attend the workshop.

These outreach events are a new and exciting opportunity for the Department's bureaus and offices to improve their support for small business. Additional scheduled events are posted on the Office of Small and Disadvantaged Business Utilization Web site at http://www.doi.gov/osdbu.

#### Mark Oliver,

Director, Office of Small and Disadvantaged Business Utilization.

[FR Doc. 2010–18425 Filed 7–27–10; 8:45 am]

BILLING CODE 4210-RK-P

#### **DEPARTMENT OF THE INTERIOR**

#### **Bureau of Land Management**

[LLAK930000.L16100000.DF0000]

#### Notice of Intent To Prepare an Integrated Activity Plan and Environmental Impact Statement for the National Petroleum Reserve— Alaska

**AGENCY:** Bureau of Land Management, Interior.

**ACTION:** Notice of Intent.

SUMMARY: The Bureau of Land Management (BLM), Alaska State Office, Anchorage, Alaska, intends to prepare an Integrated Activity Plan (IAP) with an associated Environmental Impact Statement (EIS) for the National Petroleum Reserve-Alaska (NPR-A) planning area. This notice announces the beginning of the scoping period to solicit public input and comments. **DATES:** The public scoping period will begin upon publication of this notice in the Federal Register. Formal scoping will end no sooner than 60 days from publication of this notice; a final end date will be announced through a press release and the BLM-Alaska Web site, http://www.blm.gov/ak. Comments on management decisions, resources to be addressed, and issues for analysis will help define the proposed actions and alternatives for the NPR-A IAP/EIS. You can submit comments in writing to the addresses listed below. The BLM will announce all public meetings, times, and locations through the local news media and on the agency Web site. The BLM will hold public scoping meetings in Anaktuvuk Pass, Anchorage, Atqasuk, Barrow, Fairbanks, Nuigsut, and Wainwright. The BLM may hold additional public scoping meetings in other communities if there is strong community interest.

**ADDRESSES:** You may submit comments by any of the following methods:

- Web site: http://www.blm.gov/ak.
- Fax: 907-271-5479.

• *Mail:* BLM Alaska State Office, Attention—NPR–A Planning Team, 222 West 7th Avenue, #13, Anchorage, Alaska 99513–7599.

FOR FURTHER INFORMATION CONTACT: Jim Ducker, 907–271–3130; e-mail: *jducker@blm.gov;* or by mail: Bureau of Land Management, 222 West 7th Avenue, #13, Anchorage, Alaska 99513– 7599. You may also request to be added to the mailing list. Documents pertinent to this plan may be examined at the following Web site: *http://www.blm.gov/ ak.* 

**SUPPLEMENTARY INFORMATION:** This document provides notice that the BLM

intends to prepare an IAP with an associated EIS for the NPR–A planning area. The NPR–A IAP/EIS will consider management of BLM-administered lands within the NPR–A. The lands in the NPR–A total approximately 22.1 million acres of surface and subsurface lands, and an additional 200,000 subsurfaceonly acres underlying Native Corporation-owned surface lands.

The Naval Petroleum Reserves Production Act (42 U.S.C. 6501, et seq.), as amended, excludes the NPR-A from the application of Section 202 of the Federal Land Policy and Management Act (43 U.S.C. 1701, et seq.), as amended, which is the basis for the BLM's Resource Management Plans. The BLM conducts its planning within NPR-A through IAPs. The BLM complies with all applicable laws in the preparation of an IAP, including the National Environmental Policy Act, the Endangered Species Act, Marine Mammal Protection Act, and the National Historic Preservation Act. The BLM will work collaboratively with interested parties to identify the management decisions best suited to local, regional, and national needs and concerns.

The purpose of the public scoping process is to determine the management decisions and resources to be addressed and the issues for analysis. This information will influence the development of the proposed action and alternatives, and guide the environmental analysis.

You may submit written comments on management decisions and resources to be addressed and issues for analysis to the BLM at any of the public scoping meetings, or use any of the methods listed in the ADDRESSES section above. The result of this planning effort will supersede the current plans for the Northwest (2004) NPR-A, Northeast (2008) NPR-A, and Colville River Special Area (2008). Before including your address, phone number, e-mail address, or other personal identifying information in your comment, you should be aware that your entire comment-including your personal identifying information-may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so. BLM personnel, through discussions within the BLM and with other agencies, individuals, and outside groups, have identified preliminary issues for analysis and the proposed scope of this plan. Most issues relate to management of oil and gas activities and the protection of resources and residents of the region from those impacts in the NPR–A. Of special note are impacts to the resources and uses of the area near Teshekpuk Lake and to the Western Arctic Caribou Herd. The BLM has developed the following preliminary criteria for developing the proposed actions and alternatives:

• The plan will consider the lands and waters administered by the BLM within the NPR–A.

• All decisions in the plan will be consistent with the Naval Petroleum Reserve Production Act of 1976, including the requirements to manage the NPR-A consistent with the total energy needs for the Nation and to protect the environmental, fish and wildlife, and historical and scenic values of the NPR-A.

• The existing plans defer oil and gas leasing in approximately 1.57 million acres in northwestern NPR-A and 430,000 acres north and east of Teshekpuk Lake. The lands in northwestern NPR-A are deferred from leasing until 2014 and the lands near Teshekpuk Lake until 2018. The new plan will make management decisions for these areas that will become effective at the expiration of their respective deferral periods.

• Action alternatives will be consistent with requirements for protection of spectacled and Stellar's eiders described in the U.S. Fish and Wildlife Service's 2008 Biological Opinion for the northern NPR–A planning areas and any new Biological Opinion received as a part of this planning effort.

• The plan will address oil and gas leasing and will use scoping to identify other management decisions and resources to be addressed.

• The resource protection measures applied to oil and gas authorizations will be as consistent as possible in all areas covered by the plan, recognizing the differing values within the NPR-A.

• The BLM will consider subsistence resources and users and minimize adverse impacts to subsistence uses in accordance with Section 810 of the Alaska National Interest Lands Conservation Act (ANILCA).

• The plan will protect valid existing rights.

• The BLM will consider plans and policies of adjacent land owners/ managers.

#### Julia Dougan,

Acting State Director. [FR Doc. 2010–18469 Filed 7–27–10; 8:45 am] BILLING CODE 4310–1A–P

#### DEPARTMENT OF THE INTERIOR

**Bureau of Land Management** 

[CACA 47740, LLCAD07000, L51030000.FX0000, LVRAB109AA01]

Notice of Availability of the Final Environmental Impact Statement for the Imperial Valley Solar, LLC Project, California and the Proposed California Desert Conservation Area Plan Amendment

**AGENCY:** Bureau of Land Management, Interior.

ACTION: Notice of availability.

SUMMARY: In accordance with the National Environmental Policy Act of 1969, as amended (NEPA), and the Federal Land Policy and Management Act of 1976, as amended (FLPMA), the Bureau of Land Management (BLM) has prepared a Proposed Resource Management Plan (RMP) Amendment/ Final Environmental Impact Statement (EIS) for the Imperial Valley Solar, LLC (IVS) Project and by this notice is announcing its availability. **DATES:** The BLM planning regulations state that any person who meets the conditions described in the regulations may protest the BLM's Proposed RMP Amendment. A person who meets the conditions must file the protest within 30 days after the date the Environmental Protection Agency publishes its notice of availability in the Federal Register. The BLM will also be accepting additional public comments on the RMP/EIS within 30 days after the date that the Environmental Protection Agency publishes its Notice of Availibility in the Federal Register. Comments can be sent to Jim Stobaugh at the addresses given below. All substantive comments will be reviewed and responded to in the Record of Decision.

**ADDRESSES:** Copies of the Proposed RMP Amendment/Final EIS are available for public inspection at the El Centro Field Office, 1661 S. 4th Street, El Centro, California 92243. Interested persons may also review the Proposed RMP Amendment/Final EIS on the following Web site: http://www.blm.gov/ca/st/en/ fo/elcentro/nepa/stirling.html. All protests must be in writing and mailed to one of the following addresses:

Regular mail	Overnight mail
BLM Director (210), Attention: Brenda Williams, P.O. Box 66538, Washington, DC 20035.	BLM Director (210), Attention: Brenda Williams, 1620 L Street, NW., Suite 1075, Washington, DC 20036.

All comments must be in writing and sent to Jim Stobaugh, BLM Project Manager, by mail at Bureau of Land Management, P.O. Box 12000, Reno, Nevada 89520; or by e-mail at Jim Stobaugh@blm.gov.

FOR FURTHER INFORMATION CONTACT: Jim Stobaugh, BLM Project Manager, by telephone at (775) 861-6478; through mail at Bureau of Land Management, P.O. Box 12000, Reno, Nevada 89520; or by e-mail at Jim Stobaugh@blm.gov. SUPPLEMENTARY INFORMATION: Stirling Energy Systems (SES) filed right-of-way (ROW) application CACA-47740 for the SES Solar Two Project. Afrter merging with Tessera Soar the applicant changed its name to Imperial Valley Solar, LLČ. The project name, SES Solar Two, has also been changed to the Imperial Valley Solar, LLC project. The proposed IVS Project is a concentrated solar electrical generating facility capable of generating 709 megawatts (MW) of renewable power. The entire project encompasses approximately 6,144 acres of BLMmanaged lands. The project site is in Imperial County, California, approximately 4 miles east of Ocotillo and 14 miles west of El Centro. Generally, the site is bounded on the north by the San Diego Metropolitan Transit System/San Diego and Arizona Eastern Railway and on the south by Interstate Highway 8. The eastern boundary is approximately 1.5 miles west of Dunaway Road and the western boundary is the westerly section line in Section 22 in Township 16 South, Range 12 East. An additional 110-acre laydown construction area is proposed east of Dunaway Road.

IVS proposes to use SunCatcher technology on the site. A SunCatcher is a 25-kilowatt solar dish designed to automatically track the sun and collect and focus solar energy onto a power conversion unit (PCU), which generates electricity. The system consists of a 38foot high by 40-foot wide solar concentrator in a dish structure that supports an array of curved glass mirror facets. These mirrors concentrate solar energy onto the solar receiver of the PCU.

The project also includes an electrical transmission line, water supply pipeline, and access road. A new 230kilovolt (kV) substation would be constructed in approximately the center of the project site near a main services complex that is also part of the proposal. The substation would be connected to the existing San Diego Gas and Electric Imperial Valley Substation by a 10.3-mile long, double-circuit 230kV transmission line. Approximately 7.6 miles of this new line would be outside



# ACTION ALERT National Petroleum Reserve Alaska Planning Effort Comment Deadline: Friday, October 1, 2010

# **Overview:**

The Bureau of Land Management (BLM) will begin preparation of an Integrated Activity Plan and an Environmental Impact Statement for the National Petroleum Reserve-Alaska (NPR-A). The new plan will incorporate the most current information and develop management goals, objectives, and actions that would be consistent across the entire 22 million-acre NPR-A. The plan will also take into account emerging issues such as climate change and the recent listing of polar bears as a threatened species under the Endangered Species Act. This planning effort will help identify management actions to mitigate impacts of oil and gas leasing and other activities that may occur in NPR-A in the future. The result of this planning effort will supersede the current plans for the Northwest (2004) NPR-A, Northeast (2008) NPR-A, and Colville River Special Area (2008).

Through public scoping, BLM is requesting input to the planning process. The public scoping period began July 28, 2010 and will close Friday, October 1. Public meetings are planned for North Slope communities, as well as Anchorage and Fairbanks in September.

# **Action Requested:**

Please testify at an upcoming public hearing and/or submit written comments by email, mail or fax encouraging BLM to provide access to the richest oil and gas prospects in NPR-A. In addition, support opening NPR-A to mineral entry, as well as industrial mineral and coal leasing. **Comments are due Friday, October 1:** 

NPR-A Planning Team Bureau of Land Management 222 W. 7<sup>th</sup> Avenue Anchorage, AK 99513 FAX: 907-271-5479 EMAIL: <u>NPRAscoping@blm.gov</u> Online: <u>http://www.blm.gov/ak</u>

Public Hearings:

Fairbanks:Monday, Sept 13, Noel Wien Library (Open house 6:00 pm, hearing 6:30)Anchorage:Tuesday, Sept 21, Campbell Creek Science Center, (Open house 6:30 pm, hearing 7)

For more information on the planning process, visit www.blm.gov/ak

#### RDC Action Alert —NPR-A IAP/EIS page 2

#### Points to include in your letter:

- Given NPR-A was specifically designated by Congress for the production of energy resources and the need for new oil production has increased, it is vital that BLM provide access to NPR-A's greatest prospects.
- All of the producing fields on the North Slope are located within 25 miles of the coast. Eliminating substantial acreage within the "Barrow Arch" could preclude the discovery of a major deposit in NPR-A.
- Industry's track record on the North Slope and the technological advances of the past decade, which have greatly reduced the development footprint, support full leasing in NPR-A.
- Seasonal stipulations, standards and other protective measures could be applied to safeguard sensitive areas.
- New oil and gas production from NPR-A would extend the life of the trans-Alaska oil pipeline and improve the prospects for the gas pipeline.
- Projected North Slope production declines could be reversed, depending upon how much additional oil is produced from NPR-A, but such potential could be severely compromised if access is not provided to oil-rich areas.
- BLM should make provisions for transportation corridors within NPR-A to facilitate future oil and gas development in the Outer Continental Shelf (OCS) and other natural resource development in NPR-A.
- Given the outstanding track record of the mining industry in the arctic and sub-arctic, the technological advances of the past decade, and the growing need for strategic minerals, all of NPR-A should be open to mineral entry, as well as industrial mineral and coal leasing.
- South NPR-A is an important part of the 80-year old petroleum reserve specifically set aside because of its energy and mineral potential. Access to this area should be accommodated with provisions to protect important surface values and traditional ways of life.
- The oil and mining industries have proven they can operate in a manner that protects the environment. The Arctic wildlife and environment can and will be preserved while petroleum and mineral resources are developed in NPR-A.
- Energy and mineral development in NPR-A would benefit the economy by creating increased revenues and employment, while enhancing national security.
- BLM should refrain from designating highly-restrictive conservation units in NPR-A, given the nation's growing need for energy and minerals, as well as the potential existence of world-class energy and mineral deposits in the reserve. Alaska already has an overwhelming majority of the nation's public lands closed to development.

# Deadline for written comments: Friday, October 1, 2010



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# **RESOURCE DEVELOPMENT COUNCIL**

Growing Alaska Through Responsible Resource Development

September 8, 2010

Ms. Julia Dougan Acting Alaska State Director U.S. Bureau of Land Management 222 W. 7<sup>th</sup> Avenue Anchorage, Alaska 99513-7504

Re: New IAP/EIS for National Petroleum Reserve-Alaska

Dear Ms. Dougan:

On behalf of the Resource Development Council for Alaska, Inc. (RDC), I am writing to comment on the preparation of a new Integrated Activity Plan/Environmental Impact Statement (IAP/EIS) for the National Petroleum Reserve-Alaska (NPR-A).

RDC is a statewide, non-profit, business association comprised of individuals and companies from Alaska's oil and gas, mining, timber, tourism and fisheries industries. Our membership also includes Native regional and village corporations, local governments, organized labor and industry support firms. RDC's mission is to help grow Alaska's economy through the responsible development of natural resources.

As stated in our earlier comments on NPR-A, RDC believes full oil and gas leasing should occur across the petroleum reserve. In addition, RDC supports opening NPR-A to mineral entry, as well as industrial mineral and coal leasing. Moreover, the Bureau of Land Management (BLM) should make provisions for transportation corridors within NPR-A to facilitate future oil and gas development in the Outer Continental Shelf (OCS) and potential resource development in South NPR-A and elsewhere.

# **Oil and gas development**

Three decades of oil and gas activity in the Arctic clearly demonstrate that industry has the capability to operate throughout Alaska's North Slope while maintaining high standards of safety and environmental sensitivity. Advances in technology have greatly reduced industry's footprint, allowing for the preservation of more surface acreage within the oil fields for wildlife habitat. In addition to technological advances, scientific studies conducted since 1998 have greatly improved the agency's knowledge of the biological resources within the petroleum reserve.

**Executive Director** Jason W. Brune 2010-2011 Executive Committee Tom Maloney, President Phil Cochrane, Sr. Vice President L.F. "Len" Horst, Vice President Eric Fjelstad, Treasurer Steve Denton, Secretary Wendy Lindskoog, Past President Bob Berto Patty Bielawski Pat Carter Marilyn Crockett Jeff Foley Stan Foo Paul Glavinovich Wendy King Stephanie Madsen Lance Miller Dale Pittman Ethan Schutt Lorna Shaw John Shively Tiel Smith leanine St. John Scott Thorson Cam Toohey Directors Greg Baker Dave Benton Allen Bingham Dan Britton Dave Carey Dave Chaput Steve Connelly Bob Cox Allan Dolynny Paula Easley Ella Ede Brad Evans loe Everhart Corri Feige Carol Fraser Dan Graham Chuck Greene Scott Habberstad Karl Hanneman **Rick Harris** Paul Henry Steve Hites Teresa Imm **Bill Jeffress** Mike Jungreis Frank Kelty Kip Knudson Thomas Krzewinski John Lau Linda Leary lennifer Loten Tom Lovas Andy Mack John MacKinnon Mary McDowell Ron McPheters James Mery Denise Michels Hans Neidig Lisa Parker Judy Patrick Charlie Powers Ralph Samuels Keith Sanders Mary Sattler Danny Seybert Ken Sheffield Keith Silver John Sturgeon Dan Sullivan Michael Terminel Jan Trigg John Zager **Ex-Officio Members** 

Ex-Officio Members Senator Mark Begich Senator Lisa Murkowski Congressman Don Young Governor Sean Parnell Given NPR-A was specifically designated by Congress for the production of energy resources and the need for new oil production has increased, it is important BLM provide access to NPR-A's best prospects. North Slope oil and gas deposits have occurred almost exclusively within a 25-mile strip of the Beaufort Sea coastline – a geologic structure known as the Barrow Arch. Acreage within this area could hold significant deposits and should be open to development.

RDC believes it is unnecessary for BLM to defer or withdraw highly prospective acreage in NPR-A from potential future lease sales. Areas withdrawn in previous planning processes are considered to be among the most oil-rich in NPR-A. These withdrawals and new ones would only serve to significantly reduce ultimate recovery of oil from the petroleum reserve with little or no benefit to the environment and wildlife. If BLM removes the best prospects from future leasing, there is unlikely to be significant industry interest going forward in the petroleum reserve. (BLM need only look at the results of the most recent lease sale, which clearly demonstrated industry disappointment in what was offered).

RDC is concerned with the alarming trend over the past 15 years of "locking up" potential oilrich lands in NPR-A. Through the previous planning processes, 219,000 acres under Teshekpuk Lake were withheld from leasing and 430,000 acres north and east of the lake were deferred until 2018. In addition, 1.57 million acres in Northwestern NPR-A were deferred from leasing until 2014. Most recently, 170,000 acres south of Teshekpuk Lake were removed from the August 2010 lease sale because of migratory and caribou habitat concerns. We are very much concerned that the trend is clearly toward less leasing and less access. Much of the most prospective acreage within the Barrow Arch has now been removed or deferred, including those closest to potential future production. It is important to remember this is a petroleum reserve, not a wildlife refuge.

RDC understands the new plan will incorporate the most current information and develop management goals, objectives, and actions that would be consistent across the entire NPR-A. We also understand the planning effort will help identify management actions to mitigate impacts to resources from oil and gas leasing and other activities that may occur in NPR-A. It is our hope that such efforts will prevent future permitting issues, like the one at CD-5 where ConocoPhillips Alaska has hit a stone wall in advancing its project.

With climate change and polar bear critical habitat issues to be introduced into the new planning process, it is highly likely that anti-development forces will use these and other issues to demand the removal of additional acreage from exploration. Once areas have been removed from a sale or deferred from leasing, a dangerous precedent has been set. Assuredly, special interest groups will challenge any reinstatement in the future. Moreover, those who oppose new oil development in the Arctic are likely to demand permanent Wilderness protection of much, if not all, of the petroleum reserve's coastal plain, thus blocking future oil and gas exploration and development inside an area specifically intended for oil development.

RDC recognizes coastal areas of the petroleum reserve contain large populations of waterfowl and caribou and are coveted by local residents for subsistence hunting. However, a variety of protective measures, operating procedures, standards, and stipulations are employed to mitigate impacts of energy development on other land uses and resources in areas where development currently occurs on the North Slope. We urge BLM to provide access to NPR-A's prospective acreage while providing reasonable measures to mitigate impacts. These measures should be both technically and economically feasible.

RDC strongly encourages the BLM to move forward with a comprehensive and consistent plan for NPR-A that will allow oil and gas exploration across the petroleum reserve's most prospective lands while mitigating potential impacts on the environment, wildlife, and other resource users. BLM should craft a plan that encourages access, expansion of important infrastructure into the petroleum reserve, and plants the seed for industry interest in future lease sales. Such a plan is vital and most appropriate to encourage energy exploration and production inside a petroleum reserve – and access for development of offshore resources in the OCS – at a time when there is an ever-increasing need for new domestic energy production.

In fact, BLM has a moral obligation to open NPR-A's highly prospective acreage to exploration, given the nation is now importing 60 percent of the oil it consumes and the threat high energy prices pose to Americans. Moreover, new energy production from the petroleum reserve is essential to maintaining a viable trans-Alaska oil pipeline, which is now operating at one-third the volume reached 20 years ago. It is unreasonable to expect state lands to continue to support the oil pipeline when most of the North Slope's remaining 20 billion-plus barrels of oil is located on federal lands. If much of the coastal areas of NPR-A are removed from exploration, then most of the energy reserve's potential will be gutted and industry interest and investment will move beyond Alaska.

Industry has invested significant resources into a large 3-D seismic program in NPR-A and considerable additional resources have been invested to interpret data and prepare for competitive bidding. This investment could be at risk, depending on the final determinations of the new planning process.

In the best interest of Alaska and the nation, RDC urges BLM to refrain from deferring highly prospective lands from development and move forward with clear and transparent actions that open NPR-A to its intended use – responsible oil and gas exploration, development, and production. Continued deferral and withdrawal of prospective lands is detrimental to improving the North Slope exploration investment climate and ultimate production. Such action will only serve to increase America's reliance on foreign oil, weaken our economy, and jeopardize national security.

Interestingly, had sensitive wildlife and wetland areas along the central North Slope coastal plain been withdrawn from exploration in the 1960s, there would have been no discovery of oil at Prudhoe Bay, Kuparuk, and other North Slope oil fields. Alaska would not have the economy and public infrastructure it has in place today, and the nation would have been forced to import at least an additional 16 billion barrels of oil over the past thirty years at a staggering cost. Instead, North Slope oil fields have elevated Alaska's economy over the past 30 years and the Central Arctic caribou herd has grown from 5,000 animals in 1970 to over 65,000 today. Development can be and is done right in Alaska.

We hope the new plan signals to resource industries that federal land in Alaska is open for business.

### Minerals and coal leasing

Given the outstanding track record of the mining industry in the arctic and sub-arctic, the technological advances of the past decade, and the increasing need for strategic minerals, RDC also supports opening NPR-A to mineral entry, as well as industrial mineral and coal leasing. In addition, RDC encourages BLM to make provisions for transportation corridors to facilitate future resource development.

RDC acknowledges that before the mining of minerals and coal can occur, an act of Congress would be required to open NPR-A to mineral entry. We strongly encourage BLM to advance such a recommendation.

Specifically, the northern foothills of the Brooks Range have significant potential for base metals discoveries similar to the rich zinc and lead ores found at Red Dog Mine. It is well known that the region also holds significant deposits of copper and iron, as well as some of the most significant coal deposits anywhere in the world. In fact, America is called the "Saudi Arabia of coal," partly because of the reserve base inside NPR-A.

NPR-A should be managed with a true multiple use philosophy, allowing for the coexistence of development, recreation and subsistence uses. RDC opposes new single-purpose, highly-restrictive conservation units in NPR-A, given its energy and mineral-rich lands and potential future development. Moreover, Alaska already has an overwhelming majority of the nation's public lands closed to development. Environmental concerns and habitat issues can be adequately addressed through lease stipulations and the permitting process.

Decades of mining activity clearly demonstrate industry has the capability to operate throughout the arctic and sub-arctic while maintaining the highest standards of safety and environmental sensitivity. New advances in technology have reduced the footprint of development, allowing for greater consolidation of facilities and the preservation of more acreage within development zones for wildlife habitat.

The mining industry has proven it can explore and develop potential reserves in a way that minimizes impacts on the environment, traditional subsistence activities and cultural resources. Industry has taken the best practices and technology of the past 30 years of arctic development in both Alaska and Canada and has applied them to the latest generation of mineral development. This has led to a new and higher standard for responsible development and has reduced industry's footprint in sensitive areas.

# Conclusion

The discovery and development of new oil, gas, mineral and coal deposits in NPR-A will benefit Alaska, local communities and the nation. Everyone who lives in Alaska will gain from new discoveries through the state and local revenues derived from production. These revenues will help sustain important state services to residents. Industry activity will also provide new job opportunities for local residents and boost the local economy. Development of new energy and mineral deposits will also enhance the nation's economy and security. NPR-A is an 80-plus year-old petroleum reserve — specifically set aside because of its energy and mineral potential. Access to the entire NPR-A should be accommodated. Thank you for your consideration of our comments and concerns.

Sincerely,

Carl Portman Deputy Director



ALASKA MINERS ASSOCIATION, INC. 3305 Arctic Blvd., #105, Anchorage, Alaska 99503 • 907) 563-9229 • FAX: (907) 563-9225 • www.alaskaminers.org

September 27, 2010

BLM Alaska State Office Attention: NPR-A Planning Team 222 West 7<sup>th</sup> Avenue, # 13 Anchorage, AK 99513-7599

http://www.blm.gov.ak Fax: (907) 271-5479

RE: Scoping Comments for the Integrated Activity Plan (IAP) and EIS for the National Petroleum Reserve-Alaska.

Thank you for the opportunity to provide scoping comments regarding the future management of the National Petroleum Reserve-Alaska (NPR-A). This planning area includes over 22 million acres of Federal lands which are highly prospective for energy and mineral resources. This is an area the size of the State of Indiana. NPR-A has been closed to exploration since 1923 and has tremendous potential for development of a variety of mineral and energy resources including copper, zinc, lead, barite, phosphorous, vanadium, gold, silver, coal, oil and gas. Alaska has the world's strongest environmental safeguards and management tools in place to protect other resources during exploration and development of these resources.

Through this IAP and EIS the BLM has the opportunity to make changes that will provide tremendous long term economic, social and national security benefits for the U.S. The time is past for locking up significant resources that the U.S. badly needs. The BLM has the opportunity to change the direction of its planning efforts from one of restricting development to one of allowing and development by writing an IAP and EIS that will facilitate development of resources.

The Alaska Miners Association is a non-profit membership organization established in 1939 to represent the mining industry. The AMA is composed of individual prospectors, geologists and engineers, vendors, small family miners, junior mining companies, and major mining companies. Our members look for and produce gold, silver, platinum, diamonds, lead, zinc, copper, coal, limestone, sand and gravel, crushed stone, armor rock, etc. Our members live and work throughout the state and have substantial interest in the exploration for and development of mineral and energy resources in NPR-A.

#### Background

The NPR-A was established to as a <u>petroleum reserve</u> to ensure the availability of energy for the U.S. Navy. That need still exists and the importance of providing domestic energy for the Navy and the other branches of the U.S. military is even more crucial today that it was in 1923.

The NPR-A has been subject to several planning efforts and related EISs since the BLM was designated as the land manager for the area. The BLM NPR-A planning page lists the various

planning efforts since the 1980s. In 2004 the Northwest NPR-A Plan was finalized and in 2008 the Northeast NPR-A Plan was finalized. BLM started the planning process for the South NPR-A in 2005 but discontinued it in 2007. In the rationale for discontinuing the South NPR-A plan BLM recognized that although the southern area had limited known oil resources, it did have significant gas reserves, but there is no infrastructure to develop those reserves. The logic for the BLM to not continue that planning process eludes us.

We also question why BLM is starting the planning process for the entire NPR-A when you could simply complete the southern NPR-A process that is well underway. The new planning effort seems like a waste of resources.

When NPR-A established the entire area was closed to oil & gas development, mineral entry, coal leasing, mineral leasing, mineral sales, homesteading, lodges, and all other forms of commercial development. An act of congress will be required to open NPR-A to all of these uses except oil & gas which is now allowed. The need to go to congress for such approval does not eliminate the need to consider mineral entry and coal leasing, especially given the fact that America badly needs those resources. We need those resources for domestic use, for national security, for job creation, and to correct our balance of trade.

The BLM documents confirm that not only does NPR-A have locatable mineral potential; it also contains an estimated one third of the US's coal resource. The two *Issue Topics* copied below are from the South NPR-A Scoping Report dated November 2005, pates 8 & 9. (The underlining is mine.)

*Issue Topic 2: Hardrock development and potential impacts on important surface resources and subsistence activities.* 

The Petroleum Reserve was closed to mineral leasing as part of the creation of Pet-4 in 1923. This intent was reinforced by Sec. 102 of the Naval Petroleum Reserves Production Act of 1976 (42 U.S.C. Sec 6502) that withdrew the area from all forms of entry and disposition under the public land laws, including the mining and mineral leasing laws. However, the southern NPR-A contains known occurrences of phosphate rock, metalliferous oil shale, zinc, lead, silver, barite, copper, and fluorite and nearby areas hold chromium and platinum group elements. (Map 2) Occurrences of uranium could also be expected in this geologic environment. The world-class Red Dog deposit is located forty miles southwest of the planning area boundary. Red Dog is currently the world's largest producer of zinc concentrate with byproducts of lead and silver. Rocks of equivalent composition and age extend into the planning area where they exhibit similar mineralization. The Drenchwater occurrence, located 95 miles northwest of Red Dog and within the planning area, has the potential to contain resources of zinc, lead, and silver. There are also seven barite occurrences within the southern portion of the planning area. Sampling shows several of these to be of marketable grade (specific gravity greater than 4.2) and shallow enough to be amenable to surface mining. Indicated resources total 54 million tons. Several companies have expressed interest in these deposits as a source of additive for North Slope drilling operations. Occurrences of phosphate rock, with an indicated resource totaling 15.7 million tons, occur to the east of the planning area.

These phosphate-bearing rocks are thought to extend west across much of the southern portion of the planning area...

*Issue topic 3: Coal mining and potential impacts on important surface resources and subsistence activities* 

The Petroleum Reserve was closed to mineral leasing as part of the creation of Pet-4 in 1923. This intent was reinforced by Sec. 102 of the Naval Petroleum Reserves Production Act of 1976 (42 U.S.C. Sec 6502) that withdrew the area from all forms of entry and disposition under the public land laws, including the mining and mineral leasing laws. Yet, <u>Alaska's North Slope contains coal-bearing strata that underlie approximately 58,000 square miles</u>. Marritt and Hawley (1986) identify coal resources totaling 150 billion tons, with possible (unmapped) coal resources of about 4 trillion tons. Coal ranges from subbituminous to bituminous in quality <u>These deposits, largely in NPR-A (Map 2), represent one-third of the nation's estimated coal endowment</u>. Most of the coal resources occur in the Nanushuk Group (Cretaceous), and <u>aggregate thickness of coal seams in this stratigraphic unit total greater than 300 feet thick</u>. The Nanushuk coal deposits are identified in the northern portion of the South NPR-A Planning Area. Because of the vastness of the area's coal resources it is not surprising that there is interest in seeing portions of the planning area open to coal leasing...

# The following items should be alternatives in the IAP and EIS and these topics must be considered when evaluating each of the alternatives selected for the EIS:

**Open all of NPR-A to mineral entry and mineral leasing, including coal leasing.** Much of NPR-A is very prospective for locatable mineral deposits. There has been effectively no exploration for locatable minerals in the area. Many of the metals and minerals expected to exist in NPR-A must now be imported from other countries thereby having an adverse impact on the U.S. economy and balance of trade. Furthermore, many of the countries from which we must obtain those minerals are not our friends.

**Open Southern NPR-A to mineral entry.** As quoted above, Southern NPR-A contains numerous well known but poorly explored lead-zinc-silver, barite, and phosphate deposits. Some of these deposits contain metal by-product potential for germanium which is used in infrared and fiber optic systems, and gallium used mostly in electronic components. Some of these deposits contain by-product vanadium potential, an important metal used in steel alloys. (see OFR 34-94, *Analytical Results from U.S. Bureau of Mines Explorations in the Colville Mining District*). Exploration for and ultimately, development of, those deposits would provide jobs and result in the production of wealth for Alaska and the nation and reduce the high U.S. import dependence for these metals.

# The EIS evaluation must specifically consider each of the following Federal mineral policies and apply these to each alternative:

a. <u>The General Mining Law of 1872</u> as amended which states: "...mineral deposits belonging to the United States...shall be free and open to exploration....";

b. <u>The Mining and Mineral Policy Act of 1970</u> that states: "...it is in the national interest to foster...mining... (and) domestic mineral resources....";

c. <u>The Federal Land Policy and Management Act of 1976</u> that states: "... the public lands shall be managed... (to recognize) the nation's need for domestic sources of minerals...."; and,

d. <u>The National Materials and Minerals Policy Research Act of 1980</u> that states: "the continuing policy of the United States (is)... to promote an adequate and stable supply of minerals... to maintain national security, economic well-being and industrial production....".

**Open all of NPR-A to coal leasing.** The coals found in NPR-A are all ultra-low in sulfur content and are badly needed to improve the world's overall air quality. These high quality coals can displace use of other coals that are harmful to the environment. The EIS should evaluate and define the net benefit to the world's environment of replacing high sulfur coals now used with the abundant ultra-low sulfur coal from NPR-A.

Open all lands to coal leasing that are outside the very highest value "special areas".

Open all of NPR-A to oil & gas development.

Open the highest prospective areas for oil & gas development.

Whenever areas are opened to oil & gas development, open the same areas to coal leasing, mineral entry and other multiple use activities.

Incorporate effective transportation and energy infrastructure provisions for each alternative to ensure that lands opened for development have effective transportation alternatives. Broad latitude must be included to allow development of new transportation and energy infrastructure in the most feasible ways possible. The need exists to establish a straightforward, predictable process to develop future infrastructure. It is not known exactly where all of the mineral and energy infrastructure will be needed. The need, therefore, is to include an infrastructure development process that will readily accommodate future resource discoveries and allow infrastructure to be reasonably developed. Synergies could very well exist between development of energy and mineral resources and the transportation infrastructure needed to support both. Mining is energy dependent. Mineral resource projects in Southern NPR-A, as well as other sections of the Brooks Range, and coal throughout NPR-A could become customers for North Slope gas or other energy resources. They could also help defray the cost of constructing transportation infrastructure such as rail and roads.

**Roads for public access.** Include roads at various locations across NPR-A so the average Alaskan and American can afford to visit the area.

All alternatives should include provisions for geophysical and geological mapping of 100% NPR-A, irrespective of the all land designations, so the nation will have better inventory and knowledge of its mineral endowment. This would involve modern techniques of

geophysical, geochemical and water surveys along with geologic mapping and mineral and energy resource studies. Up-to-date information will be needed to properly implement the Final IAP/EIS.

Provision should be included for detailed mineral resource assessments including drilling, in the southern portions of NPR-A contained within the Misheguk Mountain, Howard Pass, and Killik River quadrangles where notable mineral discoveries have already been made. Industry is best able to conduct those types of investigations and would do so if the area was opened to mineral exploration.

Each alternative should consider the strategic implications of continuing to increase our dependence on foreign sources of supply for our critical minerals (see: <u>http://minerals.usgs.gov/minerals/pubs/mcs/2010/mcs2010.pdf</u>). Factors include:

**Loss of jobs and expertise.** Mineral and energy resource development is highly technical and requires a highly trained work force including engineers, earth scientists, chemists, physicists, and biologists. Exporting these jobs to other countries diminishes the capabilities of our own work force. These jobs pay well and provide security to our families.

Loss of supply. National leaders such as Senator Murkowski now recognize that the U.S. is dangerously dependent on China as the primary source of its Rare Earth metals such as neodymium and dysprosium which are critical to the production of electronic products and development of alternative energy solutions (hybrid cars, solar cells, wind generators, etc.). The U.S. is also dependent upon other nations for many other mineral and energy resources including oil, gas, zinc, indium (recovered as a by-product from the Red Dog Mine), and silver, all of which are known to occur in NPR-A. Prudence requires that we explore our Federal lands to assess our domestic resources. Federal lands have the potential to become more important strategic sources of supply in the future.

# The costs and benefits for each alternative must be evaluated considering five specific areas:

- 1. **National security.** Determine the value and importance of the metals, petroleum and coal needed by the U.S. military. There is need for minerals and metals that exist in NPR-A as well as the need for secure stable sources for domestic supplies of fuels. Specific focus should be included regarding the value of using <u>synthetic fuels produced from coal</u> given the fact that such fuels will allow new and improved designs of jet engines because of the higher flash point of the fuel.
- 2. Economic benefits to the state and nation. In addition to wages, this must consider the benefits to the nation that result when development occurs in the U.S. which will utilize equipment, supplies and services that are provided by domestic companies.
- 3. Job creation and social benefits to the state and nation. This will include the types of jobs and average wage of these jobs as compared to other jobs. It must also include the estimated spin off jobs created for each of the direct mining and oil & gas jobs. The average wage

level for the mining in Alaska in 2009 was \$83,000, 85% higher than the state average and second only to jobs in the oil & gas industry. This evaluation must also include the cost for unemployment benefits for Americans that would be saved by new job creation or that would result if the jobs are not created. Also, consider the impacts on Alaska young people that must leave the state to find high quality jobs that would be created.

- 4. Economic impacts on the U.S. balance of trade. Each alternative should specifically address and quantify how the proposed action will benefit or hurt the U.S. balance of trade.
- 5. Impacts on the strength of the U.S. economy.

Other factors that should be considered in the evaluation of each EIS alternative and specifically in the economic evaluation for each alternative include:

- The impact of not producing oil & gas from NPR-A and the impact of this on each of the five specific areas defined above.
- The impact of not producing coal and not producing synthetic fuels from the coal in NPR-A and the impact of this on each of the five specific areas defined above.
- The impact of not producing the metals that are available in NPR-A and the impact of this on each of the five specific areas defined above.
- The cost for unemployment benefits for Americans due to jobs not created by developing the coal resources in NPR-A.

For each of the minerals where the U.S. is dependent on imports found in the annual USGS report and evaluate the potential for developing those minerals in NPR-A.

**Evaluate removal of each special area designations.** When considering reduction to the size of or removal of existing special area designations evaluate this in light of each factor discussed above.

ANILCA states that the need for federal conservation system units had been satisfied. No more restricted use areas should be considered. If any such designation is included each area must be evaluated in light of each factor discussed above.

Whenever subsistence uses are deemed to be a high priority use to the exclusion of other **multiple use activities,** include an evaluation justifying why other uses are not possible along with subsistence and the economic consequences.

Whenever recreation uses are deemed to be a high priority use to the exclusion of other multiple use activities, include an evaluation justifying why other uses are not possible along with recreation and the economic consequences.

Remove the lingering withdrawals where the original purpose of the withdrawals has been met but the lands remain closed. Every withdrawal in NPR-A should be evaluated for removal. This can best be accomplished by first clearing land title by finalizing State and Native transfers and by removal of the Public Land Orders that withdrew the lands, including orders issued under Section (d)(1) of ANSCA.

The Bureau of Land Management (BLM) is a multiple use agency has a responsibility to encourage jobs related to development of mineral resources. The BLM must recognize the important role that minerals development can play in improving the economic well-being of residents in the planning area, Alaska and the nation.

Not simply alternatives that close all and thereby prejudice the outcome.

Most Federal lands in Alaska are currently closed to mineral exploration and development. On other lands that are open, development is significantly constrained. The nation can no longer afford to prevent development of domestic natural resources from a majority of our lands. We are rapidly being replaced as an economic world leader due largely to our refusal to develop our own domestic resources (see *The Rise and Fall of the Great Powers by* Paul Kennedy, 1987). We have the ability to do it right yet we are forcing our workforce, our manufacturers, and our suppliers to look for opportunities overseas. In other countries where projects are being developed, it is often without the same level of environmental safeguards found in the U.S.

Thank you for considering our scoping comments. We look forward to working with the BLM on the development of the Integrated Activity Plan (IAP) and EIS for the National Petroleum Reserve-Alaska in the months ahead.

Sincerely,

Steven C. Borell, P.E. Executive Director

Cc. Senator Lisa Murkowski Senator Mark Begich Congressman Don Young Governor Sean Parnell

# The 2010 Alaska Business Report Card

Representatives from the undersigned statewide business associations collaborated to evaluate members of the 2010 Alaska State Legislature based on their respective performances related to the priorities of Alaska's business community. Legislators were evaluated on the following broad policy areas - 1) Government Spending, 2) Regulatory Streamlining, 3) Tort Reform, 4) Business Taxes, 5) Open and Transparent Government, 6) Energy Policy and 7) Leadership.

Specific legislation considered in the grading process included, but was not limited to, the operating and capital budget bills (HB300 and SB230), reform of the Alaska Coastal Management Program (HB74 and SB4), limited liability in workers' compensation claims (SB303), oil and gas production tax reform (HB308), decoupling of oil and gas production taxes (SB305), vessel passenger taxes (SB312), ballot initiative reform (HB36), Cook Inlet natural gas storage and tax credits (HB280), state energy policy (HB306), and in-state pipeline coordination team (HB369). Grading was based on bill sponsorships, committee and floor votes as well as actions taken in committee when applicable.

Each of the participating organizations actively works to build a strong economy in Alaska and to ensure the state develops a policy regime that supports jobs and business. The scorecard is intended to give our collective memberships a clearer sense of who in Juneau stands up for Alaskan business. Each of our organizations will continue to work with all of our policy makers to make Alaska an attractive place for private sector investment, jobs and economic growth.

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- Oct 8 TOM MARSHALL State land selection officer when Prudhoe Bay was selected
- Oct 15 MIKE AND TIM BRADNER Publishers of Alaska Legislative Digest and Alaska Economic Report - the politics of Alaskan oil
- Oct 22 ROGER MARKS Former State Dept. of Revenue Alaska's petroleum economics
- Oct 29 HAROLD HEINZE Executive director, Alaska Natural Gas Development Authority - use of instate gas
- Nov 5 **RICHARD GLENN** Executive vice president of lands and natural resources, Arctic Slope Regional Corporation - North Slope developments
- Nov 12 GORDON POSPISIL BP's manager, technology, seismic delivery & organizational capability - North Slope's viscous (heavy) oil
- Nov 19 J.R. WILCOX President, Cook Inlet Energy, an independent's view

#### Class Times: Fridays from 11:30 am to 12:45 pm. Location: Allied Health Sciences Building, Room 106 at UAA.

Join OLÉ! and register for the class through www.OLEAnchorage.org. Your \$150 membership includes not only the "Oil In Alaska" course, but a full year of taking as many OLÉ! courses as you wish. Twenty classes are being offered this fall session. For questions, contact us through the OLÉ! website or call 272-9434

# THANK YOU SKAGWAY

The Resource Development Council for Alaska would like to thank the community of Skagway for making our annual board community outreach trip a huge success.



We would also like to thank our sponsors - Alaska Airlines, Anglo American US LLC, Coeur Alaska – Kensington Mine, ConocoPhillips Alaska, Inc., ExxonMobil, Flint Hills Resources, Skagway Street Car, TEMSCO Helicopters & North Star Terminal, Usibelli Coal Mine, Inc., White Pass & Yukon Route Railroad.

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# George Schmidt Memorial Raffle & Silent Auction

Benefiting Alaska Resource Education (formerly AMEREF) Grand prize drawing: Friday, November 5, 2010

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